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The reasonableness of the agency's choices in defining its range of alternatives is determined by the "underlying purpose and need" for the agency's action.!

In reviewing the Proposed Action, CA4WDC finds it deficient in its acknowledgement of the

project area, the proposed NCCP would cover both Federal (to the extent permitted by law) and non-Federal lands, and the possible CDCA Plan amendment would cover BLM-administered lands.

subsidies, apart from being a disproportionately large part of the federal budget, are notoriously wasteful. The Proposed Action must demonstrate to an apprehensive public that the costs of the proposed project have been accurately predicted and can be covered without incurring